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# ABSTRACT

Recent years have seen substantial investments in AI-based tools designed to detect offensive language at scale, aiming to moderate social media platforms, and ensure safety of conversational AI technologies such as ChatGPT and Bard. These efforts largely treat this task as a technical endeavor, relying on data annotated for offensiveness by a global crowd workforce, without considering crowd workers' socio-cultural backgrounds or the values their perceptions reflect. Existing research that examines systematic variations in annotators' judgments often reduces these differences to socio-demographic categories along racial, or gender dimensions, overlooking the diversity of perspectives within such groups. On the other hand, social psychology literature highlights the crucial role that both cultural and psychological factors play in human perceptions and judgments. Through a large-scale cross-cultural study of 4309 participants from 21 countries across eight cultural regions, we demonstrate substantial cross-cultural and individual moral value-based differences in interpretations of offensiveness. Our study reveals specific regions that are significantly more sensitive to offensive language. Furthermore, using the Moral Foundations Theory, we study the underlying moral values that contribute to these cross-cultural differences. Notably, we find that participants' moral values play a far more important role in shaping their perceptions of offensiveness than geo-cultural distinctions. Our investigation, using a non-monolithic framework to understand cross-cultural moral concerns, reveals crucial insights that can be extrapolated to building AI models for the pluralistic world. Our results call for more extensive consideration of diverse human moral values when deploying AI models across diverse geo-cultural contexts.

# **CCS CONCEPTS**

- General and reference  $\rightarrow$  General conference proceedings.

#### **KEYWORDS**

Pluralism, Value Alignment, Annotation, Subjectivity, Offensiveness

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# **1 INTRODUCTION**

As artificial intelligence (AI) technologies become more ubiquitous,<sup>1</sup> they are increasingly challenged to uphold societal norms and values. Among a range of concerns, including privacy [15] and disinformation [83, 91], are concerns regarding the generation of offensive and hateful content, which have been highlighted in many recent academic and governmental calls for action [18, 34, 60]. Aligning model behaviors with such societal values often relies on large-scale collection of human annotations or preferences that underpins efforts for safeguards and alignment, such as reinforcement learning using human feedback [7, 67], safety classifiers built on human labels [8], and red teaming [11, 16]. Historically, human annotators have often been treated as interchangeable units in the machine learning (ML) pipeline, with relatively little attention given to their socio-cultural backgrounds, or how their positionality shapes the labels they produce [4, 26, 63] especially when it comes to subjective labeling tasks such as assessing sentiment [25], hate speech [70], and offensive or toxic language [82], to name a few.

While more recent work has delved into annotation subjectivity, existing research on this topic is lacking in two ways. First, most of this work focuses on differences in perceptions at the social group level, often with regard to gender [19], race, ethnicity, sexual orientation [36], or domain expertise [68]. Not much work has looked into geo-cultural differences in annotator perceptions. This is especially troubling for two reasons: one, culture plays a significant role in building shared norms and values and hence might be an important determinant in perceptions of safety and offense; two, the global crowd workforce tends to be concentrated on certain geo-cultural hubs [27, 74], hence it is important to understand how biases in representation impact the values and perspectives encoded into the ML pipeline through human labels. Secondly, the existing literature on this topic often stops at demonstrating differences across rater subgroups, but does not delve deeper into understanding the underlying socio-psychological processes distinguishing those subgroups' perceptions of the task. Such a finer-grained understanding

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<sup>&</sup>lt;sup>1</sup>such as ChatGPT (chat.openai.com) and Gemini (gemini.google.com)

would empower meaningful interventions that go beyond treating human labels through the lens of unstable social categories [40] defined by the labelers' demographic factors, and instead see them for the values they represent.

To address these gaps, we contribute a two-pronged study in this paper that is based on a large-scale, cross-cultural, language annotation experiment [23],<sup>2</sup>. We asked participants from eight cultural regions, balanced across various socio-demographic groups, (1) to annotate offensiveness in language, and (2) to respond to the Moral Foundations Questionnaire [MFQ; 6, 38], designed to elicit respondents' moral reasoning along six moral foundations of Care, Equality, Proportionality, Loyalty, Authority, and Purity. We use the MFQ as it adopts a pluralistic perspective on morality and has been used in a wide variety of settings to examine group differences and cultural practices over the past two decades. Our study demonstrates that perceptions of offensiveness vary significantly across geo-cultural regions, even after controlling for gender, age, and socio-economic status. These differences remain significant regardless of whether the annotators were given a specific definition for offensiveness. Furthermore, our analysis of the MFO responses reveals that the observed cross-cultural differences in perceptions of offensiveness are significantly mediated by annotators' moral concerns, in particular, Care and Purity, which vary across cultures. In fact, individual-level moral concerns have a more sizeable impact on their annotations than the country-level moral concerns, proving the importance of looking beyond demographic groupings.

Furthermore, we show that these patterns have real-world implications in the context of responsible AI. As a case study, we build from recent evaluations of dataset alignment (such as by Santy et al. [81]), demonstrating that a popular toxicity dataset and model preferentially align with perspectives of individuals associated with specific geo-cultural regions and moral values. The case study aligns with our primary study findings and further emphasizes the importance of understanding cultural and psychological factors in evaluating safety in AI models and content moderation. This highlights the need for culturally-informed data collection, model training and evaluation efforts. Our research further advocates for AI model alignment efforts that are informed by variations of moral values across cultures and individuals, suggesting a meaningful paradigm for value alignment beyond socio-demographic categorizations.

## 2 RELATED WORK

#### 2.1 NLP in Conversational Safety

Because interactions between conversational agents and users bear similarities to text-based interactions among humans, research on harm and safety in Natural Language Processing (NLP) intuitively shares relevant approaches and goals with conversation safety. Indeed, techniques in NLP used for content moderation and offensive speech detection are frequently applied to evaluate conversational AI for safety. For example, offensive language detection has long been an active research area, originally aimed at automating online content moderation at scale [30, 93]. This research has contributed approaches for toxicity detection, such as the use of the ToxiGen dataset [41] to evaluate the LLAMA 2 [85]. However, traditional NLP approaches have largely overlooked the sociotechnical factors shaping annotators' perspectives on what is offensive, such as their social experiences and the socio-cultural contexts in which they make judgments [5, 70, 77, 86, 90]. Recent calls within the NLP community emphasize the need to better understand and model social context [47], acknowledging that language interpretation in annotation tasks is deeply situated and relational [24]. This oversight is concerning given that these tools are developed and deployed as safety guardrails for conversational AI, especially with the rapid expansion of these technologies across geo-cultural contexts. Given the global deployment of these models, understanding how conversational safety varies across geo-cultural contexts is crucial.

Furthermore, the crowd-sourced workforce, essential for annotation efforts, is disproportionately made up of workers from the Global South [4, 33], raising concerns that a narrow slice of global perspectives on safety are shaping conversational AI development. For example, recent research has shown differences in annotation produced by workers based in India and the U.S. [4], highlighting the potential variations in annotations collected from different regions. In addition, Jiang et al. [51] found differences in how individuals across eight countries assessed the severity of harmful content. Building upon this line of work, we broaden the crosscultural scope to 21 countries and explore the moral reasoning that underpins judgments of offensiveness.

#### 2.2 Values Embedded in AI Systems

A significant body of research in the FAccT community has characterized the values embedded within ML systems and their underlying datasets. This work encompasses evaluating values within specific ML artifacts and communities [12, 32, 50], analyzing differences in how models reflect the values of diverse social groups and cultural regions [71, 77, 81], and defining and pursuing value alignment on a global scale [31, 92]. A recurring theme throughout this research is the challenges posed by sociocultural variations in values, particularly when systems are launched at a global scale.

One approach for exploring values and sociocultural difference in ML systems is through a focus on data annotators. Annotation is by no means the only avenvue through which through which values become encoded into ML, but the field's reliance on human computation for model training, fine-tuning, and testing has made it a critical site of study. For instance, Santy et al. [81] propose a framework using iteratively collected annotations to evaluate how ground truth aligns with different social groups. Indeed, the complex interplay between individual annotators, their sociocultural contexts, and the global labor dynamics of annotation creates a multifaceted web of perspectives encoded in data [63]. Studying annotator disagreement, in particular, has emerged as a method to better understand social perspectives on complex constructs, such as safety, and how they shape ML systems [4, 22, 29, 88].

Accordingly, Díaz et al. [26] emphasize the need to consider how socio-cultural norms influence who engages in annotation work, because this skew in engagement influences the cultural knowledge and values represented in data. Against the backdrop of research and discussions of AI alignment, the collection of work on both cultural and demographic differences highlights important questions

<sup>&</sup>lt;sup>2</sup>The dataset can be accessed at https://github.com/google-research-datasets/D3code

about the extent to which modeling practices may inadvertently capture specific biases of a chosen rater pool rather than some generalized notion of the tasks raters are assigned [33]. Additionally, the open-ended use cases and output space associated with generative models significantly amplify potential risks and harms compared with prior AI developments. For example, disinformation and factuality remain critical research areas for generative models [91]. Inadvertently tailoring safety guardrails to only certain subgroups' values and preferences could in effect marginalize perspectives and concerns of others [77]. Consequently, the perspectives captured in safety evaluations in this context have the potential to shape a wide array of use contexts, particularly as foundation models are used to create many derivative models.

While FAccT research increasingly investigates and documents sociocultural difference in annotation, there is relatively less attention paid to why observed disagreements between groups emerge. The existing work, though limited, offers insights into the complex dynamics that drive interpretation, such as works that have observed connections between toxicity annotations and annotators' political beliefs [82], as well as annotations identifying online harassment and men's adherence to social norms of masculinity [75]. Probing the dynamics underlying sociocultural difference is essential, as demographic characteristics are often mistakenly treated as inherent traits, despite their instability [40]. Indeed, critiques directed at medical prediction algorithms have taken aim at the conflation of race and racism as measured risk factors for various health outcomes, despite the measurement of race being a proxy for racism [62, 87]. Scholarship such as ours that goes a step deeper in characterizing social differences is needed to develop more robust understandings of sociocultural difference while avoiding erroneous conclusions that observed differences are inherent to the social categories we study.

#### 2.3 The Role of Morality

Disagreement among annotators in subjective tasks, such as offensive language detection, has roots beyond mere differences in socio-cultural backgrounds. For instance, the intricate interplay of social media content moderation and principles of freedom of speech highlights elements of moral and political deliberation. This is particularly evident in the task of offensive language detection (instances of such discussions can be found in [9, 13, 57]). This brings added layers to systematic disagreement on notions of offensiveness, which may reflect the complexity of beliefs and values that shape perspectives and judgments within and across cultural contexts. One such nuanced layer, often not studied in AI research, is morality. Moral considerations play significant roles in how humans navigate prejudicial thoughts and behaviors [64], often manifesting in language through offensive content. The interplay between morality and group identity [73] influences many aspects of our social dynamics, including perceptions, interactions, stereotypes, and prejudices. For example, as their social identities develop, children's perceptions of prejudice are molded by moral beliefs such as fairness, inclusion, and equality [76]. On the other hand, morality assumes a vital role in shaping prejudicial beliefs, as moral values regarding group preservation can provoke extremist behaviors directed toward out-group members [45]. Moreover, research in

computational social science addressing harmful language reveals a concurrent occurrence of moral sentiment alongside expressions of hatred directed at other social groups [55].

We investigate the impact of moral values, not to identifying their connection to prejudicial thoughts or actions, but with specific intent to examine their influence on human evaluations of offensiveness in language. In this way, we draw connections between annotations from culturally diverse annotators, the sociocultural norms that shape their living context, and the moral values they hold. Rather than relying on monist approaches to defining Morality, which reduce moral concerns to one specific virtue or domain (e.g., justice [58] or harm [39]), we rely on the Moral Foundations Theory [MFT; 37], a pluralistic framework for understanding universally available but contextually variable moral foundations within diverse socio-cultural context. Recent interdisciplinary research on AI alignment has relied on MFT to evaluate the value alignment of large language models with different cultures [1, 72]. However, it is important to note that MFT is not the only pluralistic framework for morality; for instance, Morality as Cooperation [20] proposes seven universal moral rules which collectively posit that "morality consists of a collection of biological and cultural solutions to the problems of cooperation recurrent in human social life" [21].

# **3 STUDY DESIGN**

In order to study a broad range of cultural perceptions of offensiveness, we recruited 4309 participants from 21 countries, across eight geo-cultural regions, each represented by two to four countries (Table 1).<sup>3</sup> We discuss the reasoning behind our selection of countries and regions in more depth in Appendix A. Our final selection of countries and regions aimed to maximize cultural diversity while balancing participant access through our chosen recruitment platform (all participants were recruited through the same platform). We asked participants to (i) annotate offensiveness of social media comments from Jigsaw datasets [52, 53], and (ii) respond to a self-report measure of moral concern using the Moral Foundations Questionnaire [MFQ-2; 6, 37].

#### 3.1 Recruitment

Recruitment criteria account for various demographic attributes: (1) *Region of residence*: we recruited at least 500 participants from each of the eight regions with at least 100 participants per country, except for South Korea and Qatar where we managed to recruit only a smaller number of raters (See Table 1; Appendix A); (2) *Gender*: within regions, we set a maximum limit of 60% representations per region for Men and Women separately, while including options for selecting "non-binary / third gender," "prefer not to say," and "prefer to self identify" (with a textual input field). We recognize that collecting non-binary gender information is not safe for annotators in many countries, so we limited the specification of recruitment quota to binary genders to ensure consistency across countries; (3) *Age*: in each region at most 60% of participants are 18 to 30 years old and at least 15% are 50 years old or older. Table 1 provides the final distribution of participants across different demographic groups in

<sup>&</sup>lt;sup>3</sup>We based the categorization of regions loosely on the UN SDG groupings (https:// unstats.un.org/sdgs/indicators/regional-groups) with minor modifications: combining Australia, NZ, and Oceania to "Oceania", and separating North America and Europe, to facilitate easier data collection.

			Gender				Age		
Region	Country	#	Man	Woman	Non-binary	PNTS	18 - 30	30 - 50	50+
Arab Culture	Egypt	225	61.80%	36.40%	0.40%	1.30%	55.60%	20.90%	23.60%
	Qatar	57	64.90%	33.30%	0.00%	1.80%	63.20%	31.60%	5.30%
	UAE	234	55.60%	44.40%	0.00%	0.00%	46.20%	44.00%	9.80%
Indian Cultural Sphere	India	444	57.00%	43.00%	0.00%	0.00%	46.60%	34.20%	19.10%
	Singapore	110	50.00%	49.10%	0.90%	0.00%	27.30%	41.80%	30.90%
Latin America	Argentina	149	50.30%	47.70%	2.00%	0.00%	52.30%	34.90%	12.80%
	Brazil	237	47.30%	52.70%	0.00%	0.00%	57.40%	27.00%	15.60%
	Mexico	163	51.50%	48.50%	0.00%	0.00%	54.00%	36.80%	9.20%
North America	Canada	378	37.60%	61.90%	0.50%	0.00%	41.00%	36.80%	22.20%
	USA	173	45.10%	52.60%	1.20%	1.20%	62.40%	20.80%	16.80%
Oceania	Australia	184	39.70%	58.70%	1.60%	0.00%	25.50%	50.00%	24.50%
	New Zealand	333	39.00%	59.80%	1.20%	0.00%	34.20%	38.70%	27.00%
Sinosphere	China	176	37.50%	62.50%	0.00%	0.00%	14.20%	66.50%	19.30%
	Japan	100	70.00%	30.00%	0.00%	0.00%	13.00%	38.00%	49.00%
	South Korea	43	58.10%	41.90%	0.00%	0.00%	27.90%	48.80%	23.30%
	Vietnam	221	53.80%	41.20%	5.00%	0.00%	71.50%	23.50%	5.00%
Sub Saharan Africa	Ghana	164	67.10%	32.90%	0.00%	0.00%	74.40%	22.00%	3.70%
	Nigeria	366	54.40%	45.10%	0.30%	0.30%	54.10%	33.10%	12.80%
Western Europe	Germany	109	52.30%	46.80%	0.90%	0.00%	51.40%	24.80%	23.90%
	Netherlands	138	52.20%	45.70%	2.20%	0.00%	61.60%	21.00%	17.40%
	UK	305	40.30%	59.00%	0.70%	0.00%	38.70%	38.00%	23.30%

Table 1: Socio-demographic distribution of participants across different regions and countries. (PNTS = Prefer not to say)

each country. We further set an exclusion criterion based on *English fluency*; we only selected participants who self-reported a "high" level of proficiency in reading and writing English. We conducted this study in English, the most widely spoken language globally, to simulate common data annotation settings, in which annotators (who are no necessarily English speakers) interact with and label English textual data. Additionally, we collected participants' self-reported subjective socio-economic status [2] as a potential confounding factor with English proficiency.

#### 3.2 Dataset and items

In order to collect textual items for participants to annotate, we selected items from Jigsaw's Toxic Comments Classification dataset [52], and the Unintended Bias in Toxicity Classification dataset [53], both of which consist of social media comments labeled for toxicity.<sup>4</sup> We compiled a dataset of 4554 items using three sampling strategies from the aforementioned datasets. First, 50% of the dataset consists of a random set of items likely to evoke disagreement. To measure disagreements on each item, we averaged the original dataset annotators' toxicity scores (ranging from 0, lowest toxicity, to 1, highest toxicity), selecting items with a normal distribution centered around 0.5 (indicating maximum disagreement) and a standard deviation of 0.2. Second, 40% of the dataset consists of a balanced set of items mentioning specific social group identities related to gender, sexual orientation, or religion (based on information provided in Jigsaw's raw data). Finally, 10% of the dataset consists of a balanced set of items expressing different moral sentiments, identified using a supervised moral language tagger

trained on the MFTC dataset [45]. These choices aim to facilitate future research to investigate potential content-level correlates of disagreements, a topic we do not explore in this paper.

#### 3.3 Annotation task

Each participant was tasked with rating the offensiveness of 40 items on a 5-point Likert scale (from not offensive at all to extremely offensive). Each item in the final dataset was labeled by at least three participants in each region.Half of the participants were provided with a note that defined extremely offensive language as "profanity, strongly impolite, rude or vulgar language expressed with fighting or hurtful words in order to insult a targeted individual or group." The other half labeled items based on their own understanding of offensiveness. The latter group served as a control setting of participants who are expected to lean on their individual notion of offensiveness. Participants' reliability was tested by five undeniably non-offensive control questions randomly distributed among the 40 items. Those who failed the quality control check were removed, and not counted against our final set of 4309 participants (refer to Appendix A for test items). Participants were compensated at rates above the prevalent market rates for the task (which took at most 20 minutes, with a median of 13 minutes), and in compliance with the local minimum wage regulations in their respective countries.

#### 3.4 Moral Foundation Questionnaire

After annotation, participants completed the Moral Foundations Questionnaire [MFQ-2; 6, 37], which assesses their moral values along six dimensions; *Care*: "avoiding emotional and physical damage to another individual," *Equality*: "equal treatment and equal outcome for individuals," *Proportionality*: "individuals getting rewarded in proportion to their merit or contribution," *Authority*:

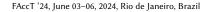
<sup>&</sup>lt;sup>4</sup>A toxic comment is defined as one that is rude, disrespectful, unreasonable or otherwise somewhat likely to make a user leave a discussion or give up on sharing their perspective.

"deference toward legitimate authorities and the defense of traditions," *Loyalty*: "cooperating with ingroups and competing with outgroups," and *Purity*: "avoiding bodily and spiritual contamination and degradation" [6]. We specifically rely on the MFQ-2 [6] due to its development and validation through extensive crosscultural assessments of moral judgments. This characteristic makes the questionnaire a reliable tool for integrating a pluralistic definition of values into AI research. The questionnaire compromises 36 statements that assess participants' priorities along each of the six foundations. We aggregate each participant's responses along each foundation, calculating a value between 1 to 5 that represent their alignment with each moral dimension.

# 4 STUDY 1: GEO-CULTURAL DIFFERENCES IN OFFENSIVENESS

Our first research question is whether and to what extend geocultural differences contribute to variations in perceiving offensiveness. As Figure 1a shows, the perceptions of offensiveness in our data varied significantly across participants from different geocultural regions. This trend was further confirmed by a one-way ANOVA test using a cross-classified mixed-level regression model with annotators as the first level, regions as the second level, and items as the crossed level that reported F(7,7515) = 31.48, p < .001. On average, participants from the Arab Culture (M = 1.19, SD = 1.48) and Latin America (M = 1.13, SD = 1.39) reported highest levels of offensive scores, while participants from Sinosphere (M = 0.80, SD= 1.22) and Oceania (M = 0.80, SD = 1.19) reported the lowest values of offensiveness. Pairwise comparisons of regions show significant differences between 25 out of the 28 pairs of regions (See Figure 4; Appendix A). In line with the above findings, annotations from Arab Culture and Latin America differed significantly from every other region. For three pairs of regions (Sub-Saharan Africa and Indian Culture, Western Europe and North America, Sinosphere and Oceania) the annotations are not significantly different.

To investigate whether the regional variances we observe can be explained by other factors, we also performed the mixed-level regression analysis including control variables on various levels: (1) on participant level we considered age, gender, and self-reported socio-economic status, separately. The effect of cross-regional differences holds even after accounting for annotators' age (F(7,7515) =28.95, *p* < .001), gender (*F*(7,7515) = 32.24, *p* < .001), socio-economic status (F(7,7515) = 32.42, p < .001) in the regression. (2) on an item level we considered the three strategies we used for item selection (discussed in 3.2) as possible control variables. The effect of cross-regional differences holds after accounting for this categorical variable (F(7,7515) = 31.16, p < .001). (3) We further investigated whether providing a definition for offensiveness can significantly reduce the cross-regional differences. Cross-region variances are indeed lower when a definition is provided to participants (F(7, 7515)) = 15.22 as compared to F(7, 7515) = 18.95). However, controlling for whether or not the definition is provided does not impact the observed results (a one-way ANOVA reported F(7,7515) = 31.54, p < .001). In other words, even when annotators are asked to label based on a particular definition, there is still significant variance between participants of different regions.



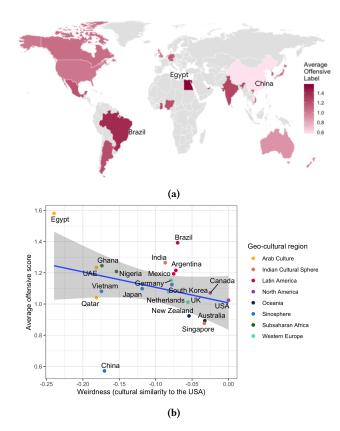


Figure 1: (a) the distribution of labels provided from different countries. Annotators from China, Brazil, and Egypt provided significantly different labels. (b) the association of cultural similarity to the USA with reported levels of offensiveness.

While our regression analysis did account for country-level factors, we further analyzed how the trends we observe vary across countries within regions. As Figure 1a and 6 show, while participants from Egypt, Brazil, India, and Argentina are more likely to report offensive language (all four reporting an average offensiveness score above 1.2 across all items), participants from China labeled substantially fewer data points as offensive (with an average offensiveness score below 0.6). This stark difference in data collected from China could be, in part, due to country-specific norms on language use, or an artifact of that specific rater pool: e.g., more than two-third of the pool from China fall within the 30-50 years old range, while this age-group represents less than half the participants for all other countries (See Table 1).<sup>5</sup>

We also study how our country-level results correlate with established metrics that assess cultural differences between countries. Participants from countries associated with WEIRD (Western, Educated, Industrialized, Rich, and Democratic) cultures [42] generally report fewer offensive labels (Figure 1b). A one point increase in the WEIRDness score (collected from [65] which measures cultural

<sup>&</sup>lt;sup>5</sup>Because of this anomalous behaviour, we confirmed that our results hold even if we exclude data from China (which still retains over 350 participants from Sinosphere) in our region-level analysis.

similarity to the United States) results in a 0.96 point decrease in the offensiveness score (although the effect is not significant with p = 0.18).<sup>6</sup>

We also study how our results correlate with established metrics of cultural differences documented at country-level along Hofstede's six cultural dimensions [44]: *Power Distance, Uncertainty Avoidance, Individualism/Collectivism, Masculinity/Femininity, Long/Short Term Orientation,* and *Indulgence/Restraint.* While cultural tendency for seeking equality on power distribution or fulfilling one's desires did not have a significant association with annotation behavior, we find that participants from countries that score higher on uncertainty avoidance ( $\beta = 3.83, p < .001$ ), individualism ( $\beta = 4.80, p =$ .009), femininity ( $\beta = 2.73, p = .026$ ), and short-term orientation ( $\beta =$ 8.57, p < .001) are more likely to report higher levels of offensiveness in their annotations. These results point to the importance of looking beyond the geographical regions, and instead at finer-grained values prevalent in specific countries.

# 5 STUDY 2: MORAL FOUNDATIONS OF OFFENSIVENESS

While Study 1 demonstrates significant cross-cultural differences in perceptions of offensiveness across regions and countries, cultural backgrounds of participants only partly explain the observed differences. The mixed-effects model from Study 1 in fact shows that 39.5% of the variance is due to individual differences while country and region difference explain only 2.9% and 0.7% of the variance, respectively. Hence, we expand the scope of the analysis in Study 2, and include participant-level variables that have potential impact on annotation variances. In particular, we consider the assessment of whether something is offensive or not as a matter of moral judgement, and hypothesize that participants' moral concerns play an important role in their assessments. To test this, we use a mediation analysis approach [61] where we first examine whether participants' individual moral concerns measured through the MFQ-2, mediate the effect of geo-cultural regions we observed on their perceptions of offensiveness in language.

We examine the mediation effect of each of the six moral foundations on the effects of regions on annotation differences. We consider each mediator separately since participants' score on each moral foundation is an independent score. For each mediation test, we tested three associations: (1) direct effect of independent variable (region) on dependent variable (offensiveness): confirmed in Study 1; (2) effect of independent variable (region) on the mediator (each moral foundation): six one-way ANOVA tests report significant effects of geo-cultural region on participants six morality scores (see Table 5); (3) combined effect of the independent variable and mediators on the dependent variable: when morality score variables are separately included to the association of geo-cultural region and annotations, the results show a significant mediating effect [10] for Care ( $ACME^7 = -0.034$ , p < .001), and Purity (ACME = -0.007, p= .004). In other words, annotators' perceptions of offensiveness that vary significantly across geo-cultural regions are significantly

mediated by cultural differences in moral values regarding Care and Purity. As shown in Fig 2, an increase in annotators' Care and Purity scores leads to varying degrees of change in reported offensive scores in different regions; while Arab Culture demonstrates the highest positive change, Sinosphere demonstrates a change in the opposite direction.<sup>8</sup>

We further assessed the impact of individual-level moral concerns that go beyond country-level concerns regarding Care and Purity on the annotations. To this end, we us a *decomposition analysis* approach: for each annotator *i* from country *c*, we considered the moral scores (e.g., *Care<sub>i</sub>*) as the summation of the average moral score of all annotators from their country (e.g., *Care<sub>c</sub>*) and their deviation from the average (e.g., *Care<sub>i-c</sub>*); such that:

$$Care_i = Care_c + Care_{i-c} \tag{1}$$

The results of the two decomposition analyses for Care and Purity values show that in both cases the country-level moral concerns have less significant impact on annotations compared to the individual-level values. Specifically, in a mixed-level regression analysis with Carei and Carec as independent variables and annotation labels as the dependent variable, country-level Care score does not have a significant effect ( $\beta = 0.27$ , p = .087), while the individuals' deviation from their country has a significant impact on their annotations ( $\beta = 0.14$ , p < .001). In other words a 1-point increase in participants' Care score compared to their country's average is associated with 0.14 increase in the offensive score they assign to the items. A similar trend, albeit with smaller magnitude, is observed for Purity scores where country-level Purity score does not have a significant effect ( $\beta = 0.05$ , p = .530), while the individuals' deviation from their country has a significant impact on their annotations ( $\beta = 0.05, p < .001$ ). A 1-point increase in participants' Purity score compared to their country's average is associated with 0.05 increase in the offensive score they assign to the items.

The results of this study, combined with those from study 1, collectively demonstrate that while geo-cultural differences play a role in annotators' disagreements, these variations are significantly shaped by individual-level socio-psychological factors that are not typically taken into account as a part of the data collection pipelines. More importantly, although differences in moral values across cultures contribute significantly to differences in perceiving offensiveness, annotations are primarily correlated with individuals' moral values, rather than the norms of their respective countries.

# 6 STUDY 3: IMPLICATIONS FOR RESPONSIBLE AI

Detecting objectionable content at scale is one of the core challenges in building responsible AI that effectively and equitably serves the global community. Our data collection relied on a geographically diverse pool of annotators and the results of Study 1 and 2 demonstrated how annotators from different geo-cultural regions with different moral values can provide varying perspectives about the offensiveness of language. However, most model training efforts

 $<sup>^{6}</sup>$ Removing data from China from the analysis leads to significant impact of WEIRDness on annotations (p = 0.005), such that a one point increase in the WEIRDness score results in 1.54 decrease.

<sup>&</sup>lt;sup>7</sup>Average Causal Mediating Effect

 $<sup>^8</sup>$ Note that we observe markedly different trends in Sinosphere, which can be attributed to data from China noted before. Rerunning the mediation analysis excluding data from China shows that the effect of regions on annotation labels remains, with the mediation impact of Care (ACME= -0.043, p < .001), and Purity (ACME= -0.015, p < .001).

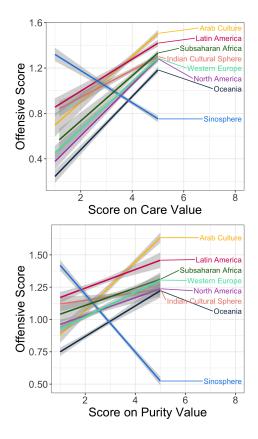


Figure 2: Annotators' scores on Care and Purity vary across regions and mediate the regional differences in annotating offensiveness. As the figures show one unit of increase in annotators' Care and Purity scores leads to varying levels of increase (or decrease in case of Sinosphere) in reported offensive scores.

are based on data annotation practices that overlook these different perspectives about the task at hand. To understand how this lack of representation impacts data practices and models, we study the correlation of our collected labels with human-annotated labels in the original dataset (Jigsaw), and model predictions of a commercial tool for offensiveness detection (Perspective API). We ask two main questions: (1) whether labels provided in the dataset and model align more closely with annotators of specific regions, and (2) whether model labels are in higher agreement with annotators with particular moral concerns.

Figure 3 presents the Pearson's correlation of labels present in the dataset (Jigsaw) as well as those provided by the model (Perspective API), with the majority vote in our data collected from different regions. Across different geo-cultural regions, we observe a weak but significant correlation between labels in the Jigsaw dataset and majority labels we obtained from Sub Saharan Africa, Latin America, and Western Europe. On the other hand, we observe the least correlation with Sinosphere and Oceania. It is important to note FAccT '24, June 03-06, 2024, Rio de Janeiro, Brazil

that the Jigsaw dataset is designed for the task of toxicity detection,<sup>9</sup> while our data collection that centers around offensive language, as defined distinctively for half of our participants. Therefore, the relatively low correlation between our collected annotations and Jigsaw labels should not come as a surprise.

On the other hand, Perspective API labels have relatively higher correlation with majority votes of different regions although Perspective API, similar to Jigsaw's datasets, is trained to detect toxicity rather than offensiveness. The highest correlation is observed with annotations from Latin America and Arab Culture, and lowest correlation with Sinosphere and Oceania. Both the dataset and model has the least correlation with Sinosphere and Oceania, this can both be due to the fact that model and dataset in general report high levels of toxicity scores (Jigsaw M = 0.43, SD = 0.22, Perspective API M = 0.39, SD = 0.26 on a 0 to 1 range), while annotators from Oceania and Sinosphere are the least likely to report high levels of offensiveness (Study 1). Moreover, higher correlation with Latin America, Arab Culture, and Sub Saharan Africa are potentially due to crowdworker recruitment approaches, which largely rely on workers from the Global South. This similarity is especially important since, we assume, Perspective API's model for English language is largely used by North American websites, therefore, the low correlation between model's predictions and the majority vote of North American participants may be an area of special concern.

Furthermore, to evaluate whether labels from Perspective API align with annotators with specific moral values, we calculated its level of agreement with each annotator. A regression model with this agreement score as the dependant variable and annotators' moral values as independent variables showed that Perspective API agrees more with annotators who score high on the Care value, such that a 1-point increase in the annotator's Care score leads to 0.027 (*SE* = 0.004) increase in their agreement with Perspective API (p < 0.001). In contrast to Study 2's results, no significant association was observed for Purity scores and agreement with the Perspective API ( $\beta = -0.006$ , p = 0.108).

In summary, these trends suggest not only that the perceptions of offensiveness are shaped by the socio-cultural backgrounds of the perceivers, but also that the datasets and models that have become standard in AI-based endeavors to detect and mitigate potentially offensive speech do preferentially reflect certain sociocultural value systems over others.

# 7 DISCUSSION

Current research on safety considerations of large language models primarily rely on crowdsourced benchmarks to evaluate potential harms [84, 89]. However, these benchmarks fail to represent the cultural and individual variations in human moral judgements about generated language and model outputs, despite evidence showing that annotators from different regions have differing perspectives regarding this task [78], . They also lack a comprehensive understanding of human values and cultural norms that drive diversity of perspectives in annotations. Our work begins to fill this gap by investigating not only the cultural differences but also the reasons for their existence. This enables us to evaluate dataset alignment

<sup>&</sup>lt;sup>9</sup>defined as "a rude, disrespectful, or unreasonable comment that is likely to make one leave a discussion."

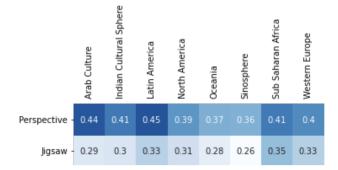


Figure 3: Correlation of labels provided in Perspective API with majority vote of annotators from different regions. Score interpretations can be summarized as: (0.00-0.20): neglectable correlation, (0.20-0.40): weak correlation, and (0.40-0.60): moderate correlation.

with different perspectives while also understanding how model development mediates alignment between those perspectives and subsequent model predictions.

By conducting a cross-cultural experiment on identifying offensive language, in this paper we highlight two key factors that impact human annotations underpinning AI technologies: (1) crosscultural differences, and (2) individual psychological differences. We conducted a data collection effort with broad geographic coverage (21 countries from eight cultural regions), having each item labeled for offensiveness by at least three annotators from each region. Our multi-level analysis of responses provides important insights into how geo-cultural factors and individual moral factors influence perceptions of offense in language.

#### 7.1 Geo-Cultural Factors

While the motivation behind safety evaluation tasks is to align language technologies with human values through a prescriptive approach [56, 67], the key role of culture in defining humans and their values is overlooked in benchmark creation and fine-tuning efforts. More generally, performance metrics typically used to evaluate models often do not account for disagreement among system stakeholders, leading to erroneously high performance scores [35]. In fact, relatively little research in Machine Learning has investigated cultural differences in crowdsourcing pipelines for different tasks. Some examples include Chua et al. [17], who investigated how cultural differences between requesters and contributors in creative crowdsourcing tasks influence both whether individuals decide to contribute as well as how requesters judge success, and Joshi et al. [54], who studied Indian linguists in a sarcasm annotation task, finding differences in their ability to detect sarcasm compared to ground truth datasets provided by American annotators. The results of Study 1 provide strong evidence for cross regional differences on a larger scale in annotating offensiveness in language. Countries associated with Arab Culture, Latin America, Sub-Saharan Africa, and Indian Cultural Sphere, were more likely to annotate items as offensive compared to the other four regions, i.e., North America, Western Europe, Oceania, and Sinosphere; with individuals from

Sinosphere, and specifically China, providing the least offensive labels. Often referred to as the Global South, the four regions with higher reports of offensiveness, have often been contrasted from the western countries in terms of their wide cultural differences. Our work demonstrates the scale of geo-cultural difference in the safety domain and complements work in social computing that focuses on harm perceptions across different populations.

In addition to driving differences in perceptions of harmful content, which we show here, cultural difference has been shown to mediate harm perceptions across other demographic groups [49]. However, in our analysis, we also consider component attributes of cultural difference, thereby avoiding treating cultural difference as intrinsic to one's origin. We investigated the impact of the six cultural factors introduced by Hofstede, on countries responses to offensive content. While cultural tendency for seeking equality on power distribution (Power-Distance Index) and cultural tendency for fulfilling one's desires (Indulgence) did not have significant association with annotation behaviors, cultures with a higher tendency to avoid uncertainty and ambiguity (Uncertainty Avoidance), more gender role differentiation (Femininity vs. Masculinity), and stronger emphasis on the present than the future (short-term orientation) were more sensitive to offensive language. These results provide finer-grained insights into values that may shape individuals' tolerance for offensive language that goes beyond regional groupings. Beyond cultural investigations, differences in annotation behavior have increasingly become a focus of study in machine learning. With the growth of sub-fields such as data-centric AI [66, 94], researchers have put forth a range of explanations for disagreements in data annotation [80], such as random variation as an artifact of human behavior [59], as well as crowd worker and label schema quality [5, 28]. Disagreements between specific social groups have also been studied, with scholars finding systematic differences in safety annotations rooted in gender [19], race and sexuality [36], community membership [68], and political views [82]. As a result, researchers have problematized the notion of a universal gold standard for offensive or toxic language, and called for dataset and modeling approaches that preserve disagreements [22, 46, 70].

Preserving disagreement is a step toward exposing the seams in majority worldviews that AI models stand to prioritize through training processes that rely on majority vote. An evaluation of cultural variation such as ours can be used to detail relative representation of global perspectives in a given dataset or distribution of model outputs. In this way, our approach reflects the motivations underlying a perspectivist approach to ML [14]. This approach explicitly aims to collect and preserve heterogenous judgments in annotation as well as preserve these difference throughout model development rather than aggregating them through majority vote or similar methods. This approach also rejects the notion that data can be objective, which is erroneously reinforced by the ways in which ground truth and benchmark datasets become cemented as standard performance metrics [48]. Considering the WEIRDness of countries (their degree of similarity from the USA culture), while not having a significant impact on provided labels, is associated with lower offensiveness labels. In other words participants from countries which are more culturally similar to the USA (this includes North America, Western European Countries, Oceania, and

some countries across other regions such as Singapore) are less sensitive to offensive content. A non-perspectivist approach risks reproducing singular viewpoints along the spectrum of WEIRDness without providing an empirical means to question the cemented, algorithmic authority of a model created with that data.

#### 7.2 Moral Factors

As we demonstrated through out investigation of the mediating impact of moral concerns on the regional differences in offensiveness perceptions, determining the offensiveness of language is a moral judgment shaped by cultural factors. We expected individual and cultural differences in moral values (measured through the moral foundations questionnaire) to explain the observed regional and cultural differences. Our results showed that regions with higher moral values regarding Caring for others and Purity are more sensitive to offensive language. Care as a main definitive foundation discussed in different moral theories, includes "intuitions about avoiding emotional and physical damage to another individual" [6]. Care values have lower variance across regions compared to the other foundations (Table. 5), with most people scoring high on this foundation, a high score on Care helps explain higher offensiveness labels across the regions. On the other hand, the Purity foundation, with higher variance across regions, also has a positive association with high offensiveness labels. Purity refers to "intuitions about avoiding bodily and spiritual contamination and degradation" [6].

In presenting our results, we do not make the argument that annotators ought to be recruited according to some distribution of moral values. Rather, as we have discussed, research on offensive language detection typically disregards information about annotators that may help to disentangle the reasoning that underpins the judgments they provide. As such, there is more opportunity to investigate moral reasoning further, as well as how other social and moral attributes relate to annotation. The need to assess moral norms takes on even more weight in the context of large language models, which enable a scale of language production beyond that of the human-generated content typically analyzed in social media contexts. These large language models rely on fine-tuning processes that involve human-generated annotations and feedback that are inherently shaped by cultural and moral views. As a result, generative models may perform in ways that differentially align with the norms of different global populations. Indeed, Santy et al. [81] analyzed dataset ground truth labels and model outputs for a social acceptability and hate detection task, finding greater alignment with annotations provided by Western, White, college-educated, and younger individuals.

Our findings confirm that disagreements in annotating offensiveness, with key applications in evaluating AI safety, have cultural, and psychological roots often disregarded in current efforts. These findings call for culturally-informed data collection and model evaluation effort, ensuring that they reflect the values and norms in the communities affected by model deployments. It is, therefore, essential to diversify rater pools of data annotator and model evaluators to incorporate various perspectives of language to enhance modeling processes responsibly. Moreover, inclusion of diverse opinions goes beyond data collection and expansion of rater pools; we believe that cultural considerations play a pivotal role in defining AI-related harms and devising more effective safety protocols and paradigms. At a conceptual level, Sambasivan et al. [79] speak to ML development more broadly, arguing that even the idea of algorithmic fairness must be reconceptualized as something to be locally-defined and evaluated, citing salient approaches to ML fairness that are incompatible with fairness challenges in India.

Nevertheless, it is crucial to recognize that defining AI harms according to cultural values can conflict with social equity for marginalized groups within a given society. As discussed by [43], our findings supports NLP efforts that simultaneously uphold cultural values while actively mitigating cultural biases. This is only possible with active community engagement for aligning AI models with cultural norms, along with relying on international regulatory efforts to safeguard human rights of vulnerable individuals within communities [69].

Lastly, our findings contribute a vital perspective to ongoing discourse regarding the necessity for AI models to align with human values. Considering the diverse values and perspectives present regions, cultures, and individuals, the critical question to ask is whose values should the models align with. Instead of mainly focusing on demographics, our findings suggests that aligning AI models with moral foundations that individuals and groups are concerned about potentially provides an effective and efficient approach towards value alignment efforts for the pluralistic world we live in.

# 8 LIMITATIONS

Our cross-cultural experiment had several limitations. Firstly, the experiment is conducted in English, as all annotation items were selected from an English dataset. Although we established an exclusion criterion for participants based on their English fluency, this exclusion imposes specific constraints on the recruitment strategy. In many countries social groups may vary on their exposure to or education in the English language, potentially affecting their representations in the study. We acknowledge that our participant pool may not be a good population representation of respective regions. However, our study's aim is slightly different: demonstrating how biases creep into the ML pipeline, as a result of existing crowdsourcing efforts for English content/data annotations relying on English speakers without accounting for the cultural differences in countries where English is not the first language. Furthermore, like any such large-scale studies, there are potentially other factors such as education and access to internet, that might influence the participant sampling in each country, and in-turn could potentially affect our results. However, we are confident that the careful recruitment criteria we used, including English proficiency, do mitigate this risk substantially. Future work should investigate these effects in native language.

We relied on the Moral Foundations Theory as the main framework for evaluating pluralistic moral concerns. This choice in selecting the definition of morality can significantly impact our findings. Other well-known frameworks could have been used instead, for instance, the Morality as Cooperation [20] approach describes morality as "a collection of cooperative rules that help us work together, keep the peace, and promote the common good" [3] and provides seven dimensions of moral concerns, some of which overlap with the moral foundations studied in our work. Future work might study if these trends are replicated if different operationalizations of morality are used. Regarding potential downstream harms, we emphasize that our utilization of moral metrics is strictly for evaluation purposes. We do not advocate for moral value scoring as a definitive benchmark for morality, nor imply this as a sole source of assessing harms. Instead, our aim is to highlight the importance of considering diverse moral values in AI development.

#### 9 CONCLUSION

Identifying the social factors contributing to variations in human evaluations of AI model safety is crucial for safely deploying models that can align with human values in diverse sociocultural context. However, current AI research has only scratched the surface of social information regarding human differences in answering this issue. This research takes the task of offensive language detection as a simplified example in the context of model safety problems, and explores annotator differences both in terms of their cultural affiliation, which explain their shared social norms and behaviors, as well as more nuanced values that vary within cultures. This nuanced variation in moral considerations adds a layer of complexity to understanding how annotators within cultural regions perceive and evaluate aspects such as offensive language differently in the context of AI safety. We specifically rely on the Moral Foundations Theory, a pluralistic approach for evaluating moral considerations for individuals and social groups. Our findings demonstrate that this approach offers a more comprehensive framework for understanding human disparities in perceiving offensiveness, encompassing both social-level and individual-level moral concerns. The implications of our results extend beyond the specific task of offensive language detection and have broader impacts on the evaluation of model safety and alignment. Depending on the nature of the evaluation, various social and psychological factors come into play, contributing to the variations in human perceptions and evaluations of the task at hand. It is, therefore, crucial to draw on social studies to unravel the complexities underlying individual and social values that shape perceptions of model safety and alignment.

#### ETHICAL CONSIDERATIONS

We study the question of offensive language detection, a question widely explored in the NLP community. Notably, we introduce a moral dimension to understanding the reasons behind annotators' disagreements on this task, and more broadly, in AI safety evaluations. Although our inquiry is rooted in social and psychological research on morality, it is crucial to acknowledge that defining morality has historically been a controversial endeavor. No single framework can include all diverse aspects shaping human and societal perceptions of what is right and wrong, and we do not intend to establish such a definition. Furthermore, our objective is not to ascribe morality for conversational agents either; instead, we examine how human moral values becomes integrated into ML pipeline through existing processes.

We collected participants' answers to the Moral Foundations Questionnaire, the collected data is anonymized in a way that participants' IDs cannot be mapped to their profiles within any recruitment frameworks. We use the moral value measurements to assess the importance of each foundation in describing social and individual differences in perceiving offensiveness, and not as a general scale to compare participants and cultures on their morality.

Our study includes an annotation task for detecting offensive language. We took specific steps to mitigate the risk of exposing participants to harmful language by: providing relevant warnings both in the consent forms and throughout the survey to inform annotators about the possibility of being exposed to harmful language, compensating participants even if they left the survey halfway. Moreover, our item selection strategy was to collect ambiguous items, which potentially means that they did not include explicitly offensive language.

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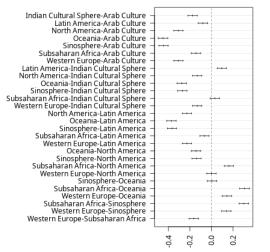
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#### 95% family-wise confidence level



Differences in mean levels of respondent region

Figure 4: Pairwise differences between geo-cultural regions in their perceptions of offensiveness. 25 out of the 28 pairs of regions shows significant differences.

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#### A APPENDIX

*Participants.* See Table 1 for country-level distribution of different demographic groups. While typical raters recruited through a dedicated annotation platform or service possess specialized training or experience that may influence how they complete tasks, most platforms feature a relatively limited degree of cultural representation within their pools. As a result, they are less appropriate for specifically and robustly evaluating cultural differences and their relationship to annotation judgments.

Regions and Countries. Our selected list of geo-cultural regions and countries within regions is not meant to be exhaustive, rather just to make sure that our study is done on a set of countries with diverse cultural histories. Each region listed has countries and sub-regions that have distinct cultural practices, and it is wrong to assume that the country we choose would comprehensively represent that region. Similarly, the countries listed are meant as likely places to collect data from, based on familiarity with previous

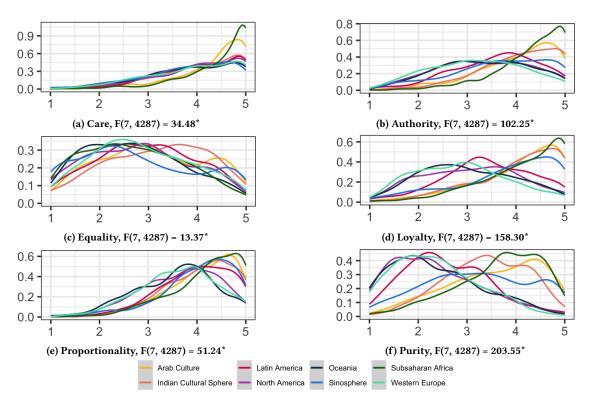


Figure 5: Distribution of the moral foundations scores and the results of one-way ANOVA analysis conducted for each moral foundation across regions. \*means the *p*-value of the analysis is lower than .001

data collection efforts, which potentially reflect the power structures existing within those regions. Also, each country is rarely a monolith in terms of culture (e.g., India has diverse subcultures, Australia being characterized as a "Western" culture erases the vibrant Australian Aboriginal culture). Data collected would also reflect the local disparities in who tends to be in the social strata that maximally overlaps with the data-collection workforce in those respective regions, and what subcultures they represent.

*Test Items.* We used participants' response to 5 test items to evaluate their understanding of offensiveness. These items (listed below) were unanimously labeled as *not offensive at all* by authors and were used as an attention check to remove participants who annotated them otherwise.

- Could you explain your point in a little more detail please.
- The NY Times yesterday had a rebuttal by the Iranian UN ambassador.
- Ditto to everything said here.
- Just looked at the link. Impressive and missed opportunity.
- Don't be so hard on yourself. Your life will go on.

Data Cleaning. We selected thresholds for the amount of time needed to finish the survey and removed annotators who performed the task either quicker or slower than the expectation. Annotators with similar answers to all items were also removed from the data.

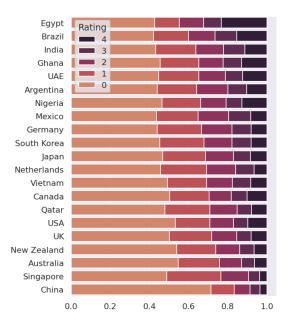


Figure 6: Distribution of the different labels provided by annotators of different countries. The y-axis is sorted based on the average offensive label captured in each country.

*Mediation.* We perform the mediation analysis on the annotator level by aggregating annotation labels provided from each annotator. While annotators labeled different parts of the dataset (each annotating 35 out of the 5k items) equal number of annotators from each region were assigned to label the same set. In other words for each set of 35 items, there are 3 annotators from each region that labeled the whole set.